

## DEPARTMENT OF VETERANS AFFAIRS

### GOVERNOR'S BUDGET RECOMMENDATIONS

Source of Funds	FY03 Adjusted Base	FY04 Recommended	% Change Over FY03	FY05 Recommended	% Change Over FY04
GPR	2,073,700	2,138,200	3.1	2,047,500	-4.2
PR-F	429,100	567,200	32.2	567,200	0.0
PR-O	46,388,900	47,120,200	1.6	48,300,600	2.5
PR-S	682,200	729,600	6.9	757,600	3.8
SEG-F	519,700	519,700	0.0	519,700	0.0
SEG-O	118,390,300	115,791,300	-2.2	116,620,500	0.7
<b>TOTAL</b>	<b>168,483,900</b>	<b>166,866,200</b>	<b>-1.0</b>	<b>168,813,100</b>	<b>1.2</b>

### FULL-TIME EQUIVALENT POSITION SUMMARY

Source of Funds	FY03 Adjusted Base	FY04 Recommended	FTE Change From FY03	FY05 Recommended	FTE Change From FY04
GPR	9.30	6.80	-2.50	6.80	0.00
PR-F	7.50	7.50	0.00	7.50	0.00
PR-O	772.74	764.39	-8.35	764.39	0.00
PR-S	6.50	6.50	0.00	6.00	-0.50
SEG-O	149.76	138.61	-11.15	138.11	-0.50
<b>TOTAL</b>	<b>945.80</b>	<b>923.80</b>	<b>-22.00</b>	<b>922.80</b>	<b>-1.00</b>

### AGENCY DESCRIPTION

The department is headed by a seven-member board appointed by the Governor. The board appoints a secretary to administer the department. The department's programs are administered by four divisions. The department's functions include: operating the Wisconsin Veterans Home at King; operating three state veterans memorial cemeteries located at King, Union Grove and Spooner; administering grant and loan programs for Wisconsin veterans; operating the Wisconsin Veterans Museums in Madison and King; providing mortgage loans to Wisconsin veterans; and overseeing the Educational Approval Board.

### MISSION

The department provides leadership, resources and management to identify needs of veterans. It then implements and sustains these programs to meet the immediate and future needs of all Wisconsin veterans and their families in recognition of their sacrifices to preserve freedom.

## **PROGRAMS, GOALS, OBJECTIVES AND ACTIVITIES**

### **Program 1: Homes and Facilities for Veterans**

Goal: Provide eligible Wisconsin veterans with quality nursing home care.

Objective/Activity: Ensure that nursing home care is available for eligible Wisconsin veterans.

### **Program 2: Loans and Aids to Veterans**

Goal: Provide loans, aid and services to eligible Wisconsin veterans and their dependents for education, retraining, subsistence, health care and transitional assistance.

Objective/Activity: Maximize the level of service and benefits received by eligible Wisconsin veterans.

### **Program 3: Self-Amortizing Mortgage Loans for Veterans**

Goal: Assist eligible Wisconsin veterans and their dependents in obtaining funds to purchase or construct a home.

Objective/Activity: Ensure that eligible Wisconsin veterans receive funds for home purchase quickly and at a rate of interest that is competitive.

### **Program 4: Veterans Memorial Cemeteries**

Goal: Provide eligible Wisconsin veterans and their dependents with a final resting place that acknowledges their achievements and sacrifices on behalf of the nation.

Objective/Activity: Maximize the number of eligible veterans choosing burial in a Wisconsin veterans memorial cemetery.

### **Program 5: Educational Approval Board**

Goal: Ensure access for Wisconsin residents to quality post-secondary education and job-oriented training through rigorous oversight of all for-profit educational institutions and of out-of-state and Wisconsin non-exempt, nonprofit educational institutions.

Objective/Activity: Maximize the number of approved schools receiving site visits each.

## PERFORMANCE MEASURES

### HISTORICAL DATA

Prog. No.	Performance Measure	Actual 2000
1.	Number of nursing home beds versus need among veterans.	41.9%
2.	Per veteran amount of VA compensation returned to Wisconsin compared to national average.	84.5%
2.	Number of people served through distance learning compared with museum outreach program. <sup>1</sup>	2,716
3.	Difference between conventional and department mortgage rates.	0.25%
4.	Number of interments each year in veterans memorial cemeteries.	497
4.	Number of preregistrations for interment each year in veterans memorial cemeteries.	654
5.	Percentage of approved schools where site visits were performed. <sup>2</sup>	N/A

Note: Based on fiscal year.

<sup>1</sup>This performance measure has been dropped because the program is not up and running.

<sup>2</sup>This performance measure was changed to better reflect the board's mission. Since this a new performance measure, historic data is unavailable.

## 2001 AND 2002 GOALS AND ACTUALS

Prog. No.	Performance Measure	Goal 2001	Actual 2001	Goal 2002	Actual 2002
1.	Number of nursing home beds versus need among veterans.	41.1%	41.1%	40.4%	40.4%
2.	Per veteran amount of VA compensation returned to Wisconsin compared to national average.	88%	86.7%	88%	N/A <sup>1</sup>
3.	Difference between conventional and department mortgage rates.	0.25%	0.29%	0.25%	0.22%
4.	Number of interments each year in veterans memorial cemeteries.	595	775	670	736
4.	Number of preregistrations for interment each year in veterans memorial cemeteries.	675	1,207	750	1,190
5.	Percentage of approved schools where site visits were performed.	N/A <sup>2</sup>	35.6%	N/A <sup>2</sup>	40.8%

Note: Based on fiscal year.

<sup>1</sup>Based on federal fiscal year.

<sup>2</sup>Since this is a new performance measure, no goals were set.

## 2003, 2004 AND 2005 GOALS

Prog. No.	Performance Measure	Goal 2003	Goal 2004	Goal 2005
1.	Number of nursing home beds versus need among veterans. <sup>1</sup>	39.7%	46.1%	45.3%
2.	Per veteran amount of VA compensation returned to Wisconsin compared to national average.	90%	91%	92%
3.	Difference between conventional and department mortgage rates.	0.25%	0.25%	0.25%
4.	Number of interments each year in veterans memorial cemeteries.	745	878	945
4.	Number of preregistrations for interment each year in veterans memorial cemeteries.	825	1,405	1,510
5.	Percentage of approved schools where site visits are performed.	44%	49%	55%

Note: Based on fiscal year.

<sup>1</sup>As the number of elderly veterans needing nursing home care in the state has increased, the number of available beds at King has remained the same. With the addition of 120 skilled nursing care beds in Union Grove in 2004, Wisconsin's veterans homes will have the capacity to serve 46 percent of Wisconsin's eligible veterans in need of nursing home care.

## **DEPARTMENT OF VETERANS AFFAIRS**

### **GOVERNOR'S BUDGET RECOMMENDATIONS**

#### **RECOMMENDATIONS**

1. Budget Efficiency Measures
2. Attorney Consolidation Initiative
3. Program and Segregated Revenue Lapses
4. Nurse Training and Recruitment
5. Health Care Aid Grant Program Funding Increase
6. Museum Operations Budget and Staffing
7. Veterans Outreach and Services
8. Information Technology
9. Education Grant Program Increases
10. Educational Approval Board Student Protection Program
11. Reallocate Homes Management and Debt Service
12. Debt Service Reestimate
13. Standard Budget Adjustments

#### **ITEMS NOT APPROVED**

14. Staff for New Skilled Nursing Facility at Southern Center
15. Reorganization Technical
16. Unfunded Fee Assessments
17. Conversion of Classified Position to Unclassified Status
18. Korean War Memorial Perpetual Care Grant

**Table 1**  
**Department Budget Summary by Funding Source (in thousands of dollars)**

	ACTUAL FY02	ADJUSTED	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
		BASE FY03	FY04	FY05	FY04	FY05
GENERAL PURPOSE REVENUE	\$2,207.7	\$2,073.7	\$3,175.1	\$3,113.0	\$2,138.2	\$2,047.5
State Operations	2,154.7	2,073.7	3,175.1	3,113.0	2,138.2	2,047.5
Aids to Ind. & Org.	53.0					
FEDERAL REVENUE (1)	858.7	948.8	1,086.9	1,086.9	1,086.9	1,086.9
State Operations	526.0	429.1	567.2	567.2	567.2	567.2
Aids to Ind. & Org.	332.7	519.7	519.7	519.7	519.7	519.7
PROGRAM REVENUE (2)	44,021.5	47,071.1	48,483.9	55,631.8	47,849.8	49,058.2
State Operations	44,016.5	47,056.1	48,468.9	55,556.5	47,834.8	48,982.9
Aids to Ind. & Org.	5.0	15.0	15.0	75.3	15.0	75.3
SEGREGATED REVENUE (3)	213,706.2	118,390.3	119,068.6	119,299.0	115,791.3	116,620.5
State Operations	198,702.3	95,336.4	95,021.7	95,145.3	91,950.7	92,278.1
Local Assistance	889.5	741.5	741.5	741.5	741.5	741.5
Aids to Ind. & Org.	14,114.4	22,312.4	23,305.4	23,412.2	23,099.1	23,600.9
TOTALS-ANNUAL	260,794.1	168,483.9	171,814.5	179,130.7	166,866.2	168,813.1
State Operations	245,399.5	144,895.3	147,232.9	154,382.0	142,490.9	143,875.7
Local Assistance	889.5	741.5	741.5	741.5	741.5	741.5
Aids to Ind. & Org.	14,505.1	22,847.1	23,840.1	24,007.2	23,633.8	24,195.9

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal

(2) Includes Program Revenue-Service and Program Revenue-Other

(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local

**Table 2**  
**Department Position Summary by Funding Source (in FTE positions) (4)**

	ADJUSTED	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
	BASE FY03	FY04	FY05	FY04	FY05
GENERAL PURPOSE REVENUE	9.30	12.65	12.65	6.80	6.80
FEDERAL REVENUE (1)	7.50	7.50	7.50	7.50	7.50
PROGRAM REVENUE (2)	779.24	781.91	925.91	770.89	770.39
SEGREGATED REVENUE (3)	149.76	143.24	143.24	138.61	138.11
State Operations	143.76	138.24	138.24	132.61	132.11
Aids to Ind. & Org.	6.00	5.00	5.00	6.00	6.00
TOTALS-ANNUAL	945.80	945.30	1,089.30	923.80	922.80
State Operations	939.80	940.30	1,084.30	917.80	916.80
Aids to Ind. & Org.	6.00	5.00	5.00	6.00	6.00

(1) Includes Program Revenue-Federal and Segregated Revenue-Federal

(2) Includes Program Revenue-Service and Program Revenue-Other

(3) Includes Segregated Revenue-Service, Segregated Revenue-Other and Segregated Revenue-Local

(4) All positions are State Operations unless otherwise specified

**Table 3**  
**Department Budget Summary by Program (in thousands of dollars)**

	ACTUAL FY02	ADJUSTED BASE FY03	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
			FY04	FY05	FY04	FY05
1. Homes and facilities for veterans	\$44,985.1	\$47,764.5	\$49,146.2	\$56,245.6	\$48,651.3	\$49,741.0
2. Loans and aids to veterans	21,112.2	29,450.2	31,353.6	31,322.6	30,007.0	30,548.6
3. Self-amortizing mortgage loans for veterans	193,566.2	89,992.0	89,948.6	90,136.1	86,821.8	87,081.0
4. Veterans memorial cemeteries	785.6	843.3	902.5	902.5	922.5	918.6
5. Educational approval board	345.0	433.9	463.6	523.9	463.6	523.9
TOTALS	260,794.1	168,483.9	171,814.5	179,130.7	166,866.2	168,813.1

**Table 4**  
**Department Position Summary by Program (in FTE positions) (4)**

	ADJUSTED BASE FY03	AGENCY REQUEST		GOVERNOR'S RECOMMENDATION	
		FY04	FY05	FY04	FY05
1. Homes and facilities for veterans	772.74	775.41	919.41	764.39	764.39
2. Loans and aids to veterans	96.46	97.78	97.78	86.93	85.93
3. Self-amortizing mortgage loans for veterans	59.60	55.11	55.11	55.48	55.48
4. Veterans memorial cemeteries	12.00	12.00	12.00	12.00	12.00
5. Educational approval board	5.00	5.00	5.00	5.00	5.00
TOTALS	945.80	945.30	1,089.30	923.80	922.80

(4) All positions are State Operations unless otherwise specified

**1. Budget Efficiency Measures**

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	-100,000	-2.00	-100,000	-2.00
PR-O	0	0.00	0	0.00	-476,100	-8.20	-476,100	-8.20
SEG-O	0	0.00	0	0.00	-651,900	-9.80	-651,900	-9.80
TOTAL	0	0.00	0	0.00	-1,228,000	-20.00	-1,228,000	-20.00

The Governor recommends reducing expenditure and position authority in the department's state operations appropriations in the amounts shown to create additional operational efficiencies and balance the budget by: (a) eliminating position vacancies across funding sources.

**2. Attorney Consolidation Initiative**

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	0	0.00	0	0.00	0	-0.15	0	-0.15
SEG-O	0	0.00	0	0.00	0	-0.85	0	-0.85
TOTAL	0	0.00	0	0.00	0	-1.00	0	-1.00

The Governor recommends improving the provision of state legal services by consolidating attorneys under the secretary of the Department of Administration. The Department of Administration secretary will determine the assignment of attorneys to individual agencies. The initiative results in the reduction of position authority within the department and the transfer of 1.0 FTE position to the Department of Administration. Funding related to the transferred position will remain in the department's budget to purchase legal services from the Department of Administration. See Department of Administration, Item #10.

**3. Program and Segregated Revenue Lapses**

The Governor recommends transferring balances to the general fund from the following fund: (a) \$900,300 in each year from the veterans mortgage loan repayment fund.

#### 4. Nurse Training and Recruitment

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	288,000	0.00	288,000	0.00	288,000	0.00	288,000	0.00
TOTAL	288,000	0.00	288,000	0.00	288,000	0.00	288,000	0.00

The Governor recommends providing LTE funding to establish a permanent six-week program to train new and retain existing certified nursing assistant employees at the Veteran's Home at King (\$183,000 PR in each year). The Governor further recommends establishing a Veterans Home Nurses Education Stipend Program at either the Veteran's Home at King or Union Grove (\$105,000 PR in each year).

#### 5. Health Care Aid Grant Program Funding Increase

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
SEG-O	300,000	0.00	300,000	0.00	300,000	0.00	300,000	0.00
TOTAL	300,000	0.00	300,000	0.00	300,000	0.00	300,000	0.00

The Governor recommends providing increased funding to the Health Care Aid Grant Program to double the number of veterans receiving grants for dentures each year.

#### 6. Museum Operations Budget and Staffing

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	1,026,400	3.35	1,014,300	3.35	-16,000	-0.50	-16,000	-0.50
PR-S	0	0.00	-11,800	0.00	16,300	0.00	-16,000	-0.50
SEG-O	-767,700	-4.35	-767,700	-4.35	41,300	0.50	25,000	0.00
TOTAL	258,700	-1.00	234,800	-1.00	41,600	0.00	-7,000	-1.00

The Governor recommends providing \$25,000 SEG annually for janitorial services at the National Guard Gallery and Research Center. The Governor further recommends extending a museum project position for one additional year, but transferring the funding from GPR to split funding from PR-S and SEG appropriations. The funding will be removed from the base in FY05 to reflect the termination of the position.

**7. Veterans Outreach and Services**

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
SEG-O	212,600	0.00	157,600	0.00	133,500	0.00	144,500	0.00
TOTAL	212,600	0.00	157,600	0.00	133,500	0.00	144,500	0.00

The Governor recommends providing funding (\$37,000 in FY04 and \$50,500 in FY05) for military funeral honors grants to reimburse veterans service organizations. The Governor further recommends providing increased funding (\$75,000 per year) to fund the veterans service honor grants to AMVETS and provide the maximum grants to both the Military Order of the Purple Heart and the Paralyzed Veterans of America. The Governor also recommends providing funding for rent costs at Fort McCoy (\$21,500 in FY04 and \$19,000 in FY05).

**8. Information Technology**

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-O	74,300	1.00	79,300	1.00	50,000	0.00	50,000	0.00
PR-S	0	0.00	106,800	1.00	0	0.00	0	0.00
SEG-O	212,400	2.00	222,700	2.00	31,300	0.00	31,300	0.00
TOTAL	286,700	3.00	408,800	4.00	81,300	0.00	81,300	0.00

The Governor recommends providing \$50,000 for computer help desk support at the Wisconsin Veterans Home at Union Grove (Southern Center). The Governor further recommends providing \$31,300 for an ongoing document imaging project.

**9. Education Grant Program Increases**

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
SEG-O	594,300	0.00	687,600	0.00	355,500	0.00	843,800	0.00
TOTAL	594,300	0.00	687,600	0.00	355,500	0.00	843,800	0.00

The Governor recommends approving funding for tuition and fee reimbursement grants and for part-time study grants to fund anticipated increases in tuition and to maintain an 85 percent reimbursement rate for tuition and fees.

**10. Educational Approval Board Student Protection Program**

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
PR-S	0	0.00	60,300	0.00	0	0.00	60,300	0.00
TOTAL	0	0.00	60,300	0.00	0	0.00	60,300	0.00

The Governor recommends providing funding to establish a student protection fund to adequately indemnify students or the families of students in cases of school fraud or sudden closure.

**11. Reallocate Homes Management and Debt Service**

The Governor recommends approving a technical reallocation of debt service funding to correct the debt service allotments for the Veteran's Home at Union Grove.

**12. Debt Service Reestimate**

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	0	0.00	0	0.00	155,500	0.00	64,800	0.00
PR-O	0	0.00	0	0.00	-22,400	0.00	1,158,000	0.00
SEG-O	0	0.00	0	0.00	-3,038,800	0.00	-2,692,600	0.00
TOTAL	0	0.00	0	0.00	-2,905,700	0.00	-1,469,800	0.00

The Governor recommends adjusting the department's base budget to reflect a reestimate of debt service on authorized bonds.

## 13. Standard Budget Adjustments

Source of Funds	Agency Request				Governor's Recommendation			
	FY04		FY05		FY04		FY05	
	Dollars	Positions	Dollars	Positions	Dollars	Positions	Dollars	Positions
GPR	25,000	0.00	25,000	0.00	25,000	0.00	25,000	0.00
PR-F	138,100	0.00	138,100	0.00	138,100	0.00	138,100	0.00
PR-O	744,600	-0.76	744,600	-0.76	891,800	0.00	891,800	0.00
PR-S	105,200	0.76	105,200	0.76	31,100	0.00	31,100	0.00
SEG-O	217,900	-1.00	217,900	-1.00	230,100	-1.00	230,100	-1.00
TOTAL	1,230,800	-1.00	1,230,800	-1.00	1,316,100	-1.00	1,316,100	-1.00

The Governor recommends adjusting the department's base budget for: (a) turnover reduction (-\$392,400 in each year); (b) removal of noncontinuing elements from the base (-\$80,300 and -1.0 FTE in each year); (c) full funding of continuing position salaries and fringe benefits (\$498,100 in each year); (d) reclassifications and semiautomatic pay progression (\$31,000 in each year); (e) overtime (\$556,800 in each year); (f) night and weekend differential pay (\$689,000 in each year); and (g) fifth week of vacation as cash (\$13,900 in each year).

## ITEMS NOT APPROVED

The following requests are not included in the Governor's budget recommendations for the Department of Veterans Affairs.

Decision Item	Source of Funds	FY04		FY05	
		Dollars	Positions	Dollars	Positions
14. Staff for New Skilled Nursing Facility at Southern Center	PR-O	73,200	0.00	289,100	0.00
	PR-S	0	0.00	6,771,700	143.00
15. Reorganization Technical	PR-O	79,800	1.41	79,800	1.41
	PR-S	16,500	0.26	16,500	0.26
	SEG-O	-96,300	-1.67	85,500	-1.67
16. Unfunded Fee Assessments	PR-O	31,200	0.00	31,200	0.00
	SEG-O	5,100	0.00	5,100	0.00
17. Conversion of Classified Position to Unclassified Status	SEG-O	0	-1.50	0	-1.50
18. Korean War Memorial Perpetual Care	GPR	50,000	0.00	0	0.00
TOTAL OF ITEMS NOT APPROVED	GPR	50,000	0.00	0	0.00
	PR-O	184,200	1.41	400,100	1.41
	PR-S	16,500	0.26	6,788,200	143.26
	SEG-O	-91,200	-3.17	90,600	-3.17